

## ACCOUNTING POLICIES

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### *FISCAL YEAR*

The City of Bridgeport's Fiscal Year begins July 1 and ends June 30.

### *BALANCED BUDGET*

The Charter of the City of Bridgeport mandates a balanced budget. For the purposes of meeting this requirement, each year a budget is adopted in which the projected expenditures are equal to the projected revenues.

### *BASIS OF ACCOUNTING*

The City of Bridgeport's accounting system is operated on a fund basis. A fund is a fiscal and accounting entity with a self-balancing set of accounts in which cash and other financial resources or balances are recorded and segregated to carry on specific activities or attain certain objectives in accordance with specific regulations and limitations. The operations of the general fund are maintained on a modified accrual basis, with revenues recorded when measurable and available and the expenditures recorded when the services or goods are received and liabilities are incurred. In contrast, accounting records for the City's enterprise, pension and nonexpendable trust funds are managed on the accrual basis of accounting. The types of funds utilized by the City are as follows: general; special revenue; capital projects; enterprise; and trust and agency. The type and number of individual funds established is determined by GAAP and sound financial administration.

### *BUDGET PROCEDURE*

The Mayor's annual budget is developed by the City's Office of Policy & Management (OPM). The budget is submitted to the City Council, which in turn makes additions and changes as necessary before turning it over to the Mayor for approval. The City maintains budgetary control through the Office of Policy & Management. The objective of budgetary control is to ensure compliance with the legal provisions embodied in the annual adopted budget approved by the City Council. The level of budgetary control is established by organization, agency, appropriation and object. The City of Bridgeport also utilizes an encumbrance accounting system as one technique for accomplishing budgetary control. Encumbrances reserve appropriations which have been obligated through purchase orders or other contractual documents. Encumbrances are reported as reservations of fund balance at the end of the year. Transfers of certain appropriations between departments require the approval of the City Council. The City of Bridgeport's Capital & General Fund Budgets must be adopted by the City Council and approved by the Mayor.

### *INTERNAL CONTROLS*

The management of the City of Bridgeport is maintained through a control structure designed to ensure that the assets of the City are protected from loss, theft, or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with GAAP. The control structure is designed to provide reasonable assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived from that cost and that the valuation of costs and benefits requires estimates and judgments be made by management. In addition, the City of Bridgeport has an internal audit staff responsible for monitoring the various City departments in compliance with the City Charter, ordinances, and all other policies and procedures.

As a recipient of Federal, State and local financial assistance, the City of Bridgeport is responsible for ensuring adequate internal control policies and procedures are in place to ensure and document compliance with applicable laws and regulations related to these programs. This internal control structure is subject to periodic evaluation by management as well.

FY 2015-2016 ADOPTED GENERAL FUND BUDGET  
 BUDGET SUMMARY BUDGET & ACCOUNTING POLICIES

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**LEGAL DEBT LIMIT**

The total overall statutory debt limit for the City is equal to seven times annual receipts from taxation, or \$2.051 billion. All long-term debt obligations are retired through General Fund appropriations or user charges. As of June 30, 2014, the City recorded long-term debt of \$620.8 million related to Governmental Activities and \$43.7 million related to Business-Type Activities, well below its statutory debt limit. For more information on debt service, see the debt service section.

**RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries commercial insurance for insurable risks of loss except for general liability, workers' compensation and employee health and dental insurance. Coverage has not been materially reduced, nor have settled claims exceeded commercial coverage in any of the past three years.

The City carries no insurance coverage for losses arising out of workers' compensation claims. These claims are paid from the Internal Service Fund.

The City maintains a group health and dental self-insurance plan to pay for medical claims of current and retired City employees and their covered dependents. Approximately 3,605 active employees and 3,671 retirees receive their health coverage through this plan. Payments related to these claims are made by an outside administrator under an administrative services contract and are accounted for in the Internal Service Fund. The current contract requires the City to maintain a \$2,000,000 certificate of deposit which is recorded as a prepaid asset in the accompanying balance sheet. As of June 30, 2014 the amount of prepaid asset in the fund is \$2,461,540.

The liability for general liability, workers' compensation and group health insurance includes all known claims reported plus a provision for those claims incurred but not reported, net of estimated recoveries. The liability is based on past experience adjusted for current trends and includes incremental claim expenditures. The liability for workers' compensation claims is calculated using actuarial methods. Changes in the reported liability are as follows:

A reconciliation of changes in the aggregate liabilities for claims for the 2001-2014 fiscal years:

	CURRENT YEAR			
	LIABILITY: START OF FISCAL YEAR	CLAIMS & CHANGES IN ESTIMATES	CLAIM PAYMENTS	
<b>2014</b>	\$ 104,770,856	\$ 109,095,945	\$ 113,106,723	\$ 100,760,078
<b>2013</b>	\$ 102,185,796	\$ 106,837,040	\$ 104,251,980	\$ 104,770,856
<b>2012</b>	\$ 109,987,266	\$ 99,431,453	\$ 107,232,923	\$ 102,185,796
<b>2011</b>	\$ 83,701,474	\$ 124,650,961	\$ 98,365,169	\$ 109,987,266
<b>2010</b>	\$ 72,277,783	\$ 119,677,303	\$ 108,253,612	\$ 83,701,474
<b>2009</b>	\$ 67,301,000	\$ 102,263,079	\$ 90,691,701	\$ 72,277,783
<b>2008</b>	\$ 65,740,860	\$ 88,167,399	\$ 86,607,259	\$ 67,301,000
<b>2007</b>	\$ 50,070,000	\$ 95,669,180	\$ 79,998,320	\$ 65,740,860
<b>2006</b>	\$ 54,076,619	\$ 71,379,804	\$ 75,386,423	\$ 50,070,000
<b>2005</b>	\$ 62,045,079	\$ 66,036,204	\$ 74,004,664	\$ 54,076,619
<b>2004</b>	\$ 61,964,745	\$ 66,974,067	\$ 66,893,733	\$ 62,045,079
<b>2003</b>	\$ 65,787,386	\$ 59,776,938	\$ 63,599,579	\$ 61,964,745
<b>2002</b>	\$ 81,968,096	\$ 42,867,583	\$ 59,048,293	\$ 65,787,386
<b>2001</b>	\$ 68,979,599	\$ 66,977,701	\$ 53,989,204	\$ 81,968,096

The current portion of claims incurred but not reported as of June 30, 2014 is \$16,057,947, which relates to Group Health Insurance Claims of \$5,703,076 and \$10,354,871 of general liability and workmen's compensation claims and is reported in the Internal Service Fund. The remaining

liability for general liability and workmen's compensation claims of \$84,702,131 is recorded as long-term obligations.

#### AUDIT

State Statutes require an annual audit conducted by independent certified public accountants. Portions of these audits are included in the City's Comprehensive Annual Financial Report, and these can be accessed through the City's website, [http://www.bridgeportct.gov/filestorage/89019/89745/2014\\_CAFR.pdf](http://www.bridgeportct.gov/filestorage/89019/89745/2014_CAFR.pdf)

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#### UNDESIGNATED FUND BALANCE POLICY

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##### PURPOSE

To maintain a balance of funds within the total unreserved, undesignated fund balance to be available for unforeseen contingencies.

*Definition: Unreserved, undesignated fund balance is the remaining balance available following the reduction for "resources not available for spending" or "legal restrictions" (reservation) and "management's intended future use of resources" (designation).*

##### POLICY

The sum of all components identified for the undesignated fund balance level will be set at no less than 8.00% of annual operating expenditures and other financing uses (transfers out) of the prior audited fiscal year with the annual approval by the City Council. In the event that the undesignated fund balance exceeds 12.00%, the amount exceeding this percentage may be available for appropriation at the discretion of the Mayor with the approval of City Council.

##### RATIONALE

The City of Bridgeport recognizes the importance of maintaining an appropriate level of undesignated fund balance on a Generally Accepted Accounting Principles (GAAP) basis to withstand short-term financial emergencies. After evaluating the City's operating characteristics, its overall financial health, the diversity and flexibility of its tax base, the reliability of non-property tax revenues sources, the City's working capital needs, the impact of state policies regarding tax exempt properties and PILOT reimbursements on City revenues, Brownfield policies, the national, state and local economic outlooks, emergency and disaster risks, other contingent issues and the impact on the City bond ratings of all these factors, the City of Bridgeport hereby establishes goals regarding the appropriate handling and funding of the undesignated fund balance.

The City of Bridgeport's formal undesignated fund balance policy shall be to maintain adequate unencumbered reserves to accomplish the following objectives:

- (1) Have sufficient funds available for appropriation for unforeseen expenditures or unforeseen shortfalls in revenue after adoption of the annual budget ; and
- (2) Avoid unexpected spikes in the mill rate caused by non-reoccurring revenues.

##### REPLENISHMENT OF SHORTFALL

The undesignated fund balance of the General Fund may fall below the approved minimum level due to fluctuations between planned and actual revenues and expenditures, other financial emergencies or catastrophic events of an unforeseen nature. When an audited shortfall is reported in the Comprehensive Annual Financial Report (CAFR), it must be rebuilt during the following ensuing fiscal years. This will be achieved by adding an annual appropriation, during the budgeting process of a minimum of 10% of the difference between the fund balance policy level and the undesignated fund balance presented in the latest audited statements.

When dealing with the unanticipated sale of municipal assets, no less than 50% of the "gain on sale of city asset" must be deposited toward the undesignated fund balance until the 12.00% goal has been achieved.

The maintenance of undesignated levels is not to be construed as surpluses or over-taxation by the City. Rather, it is an element of sound fiscal management required for sustaining a high credit rating and financial management flexibility.

## DESCRIPTION OF FUND STRUCTURE

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The accounts of the City of Bridgeport are organized on the basis of funds and account groups, utilizing a fund structure in which fund activities are aggregated for specific purposes. A fund is a combination of related accounts used to maintain control & accountability of resources that are dedicated to specific activities or objectives. The City of Bridgeport, like other state & local governments, uses fund accounting to ensure appropriate fiscal control and to demonstrate our compliance with accepted accounting principles set forth by the Governmental Accounting Standards Board.

Detailed financial schedules for all of the funds described below are *not* contained within this budget document. This document includes information on the General Fund, as well as some detail on the Internal Service Fund, and Capital Project Funds. Of these funds, only the General Fund is subject to appropriation. Detail on the other funds described below can be found in the City's Comprehensive Annual Financial Report, prepared by the Finance Department, and can be accessed through the City's website, <http://www.bridgeportct.gov/finance>. Grateful acknowledgement of the assistance of the Finance Department in providing certain schedules and detail from the 2014 CAFR is noted here, and we have provided attribution for these throughout the budget book, as is applicable.

### GOVERNMENTAL FUNDS

The City of Bridgeport maintains 19 individual governmental funds. The major funds of these 21 are discussed below. The General Fund, Education Grants Fund and Capital Projects Funds are considered to be the major funds of these 19. Other nonmajor governmental funds for the City include Health and Sanitation Fund, the Public Safety Fund, the Miscellaneous and Facility Fund, the Social Services Fund, the Community Development Block Grant Fund, the Housing Opportunities Aids Fund, the Home Program Fund, the Section 108 Loan Guarantee Fund, the Development Administration, the Library Fund, The Education Fund, the Miscellaneous Grants Fund, General Government Fund, all of which are considered Special Revenue Funds. Permanent Trust Funds consist of the Library Fund and the Education Fund.

THE GENERAL FUND is the primary operating fund of the city. It is the largest fund which encompasses traditional governmental services, and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is primarily supported by the property tax. General Fund revenues are displayed by type in the Revenue Summary section of this budget and by department in the Budget Detail section. Appropriations are also listed by department in the Budget Detail section. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available.

SPECIAL REVENUE FUNDS are used to account for revenues dedicated for a specific purpose. These funds are prescribed by Federal or State program guidelines regarding the distribution or use of revenues.

THE DEBT SERVICE FUND is used for the accumulation of resources for, and the payment of, general long term bonded debt to be issued in future years.

BOARD OF EDUCATION FUND This fund accounts for the operations of the Board of Education, except for those required to be accounted for in another fund.

CAPITAL PROJECT FUNDS are utilized for various construction projects as well as the purchase of the City's fleet inventory. Capital Project Funds are used to account for the proceeds of general obligation bonds and other financing sources for the planning, acquisition and construction or improvement of major capital facilities such as new schools and urban renewal projects.

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*PROPRIETARY FUNDS*

ENTERPRISE FUNDS are used to report activities that are financed and operated in a manner similar to a private business enterprise. In the case of the City of Bridgeport, the Water Pollution Control Authority or WPCA, is one such fund which accounts for the activities of the City's two sewage treatment plants, sewage pumping stations, and collection systems for the City of Bridgeport. These funds are covered in the Finance Department's Annual Financial Report, but not in this document.

THE INTERNAL SERVICE FUND was established by Ordinance to account for self-insured health benefit activities of the City, Board of Education (BOE) and all other departments. Governmental Accounting Standards allow for the use of Internal Service Funds for risk financing activities. The Internal Service Fund is a proprietary type fund, which utilizes the accrual basis of accounting. The use of a separate fund for self insured benefit activities can help smooth the impact of severe claims fluctuations which can now occur in the General Fund. Funding will be provided through the annual General Fund Budget which will separately identify the City, BOE, BOE Grants and Nutrition portions. The amount budgeted will be the amount transferred to the Internal Service Fund. Contributions will be also be made by the WPCA and Grants. Employee contributions will be made directly to the Internal Service Fund. Interest and investment income earned by the fund will be used to pay expenses of the fund. Investment of available funds will be made by the City Finance Director and Treasurer in accordance with Connecticut General Statutes.

*FIDUCIARY FUNDS*

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. These funds are not reflected in government-side financial statements because the resources contained within these funds are not available to provide services for the City's constituents. The City of Bridgeport has four pension trust funds that support the pensions of City employees. The accounting used for fiduciary funds is much like that used for proprietary funds, and again, is covered in some detail in the Finance Department's Annual Financial Report, but not in this document.

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**THE BUDGET PROCESS**

*MAYOR RECOMMENDED PREPARATION*

City departments begin preparation and documentation processes for the budget in January. The Office of Policy & Management reviews all submitted department requested documents; verifies contractual obligation thresholds, calculates all formula-driven data, and presents a draft budget to the Mayor and selected staff. In accordance with the City Charter, Chapter 9, Section 5(c) the Mayor, no later than the first Tuesday in April of each year, must present to the City Council a proposed budget for the ensuing fiscal year as prescribed in that same section.

*CITY COUNCIL PROCESS*

The City Council's Budget and Appropriations Committee, under City Council rules, will set a schedule for budget deliberations and in accordance with City Charter, shall hold at least one public hearing before taking final action on the proposed budget and mill rate. The City Council Budgets & Appropriations Committee reports its changes to the Council as a whole in the form of a budget amendment resolution. The City Council has the power to reduce or delete any item in the budget recommended by the Mayor by a majority vote of the council members present and voting. It shall have the power to increase any item in said budget or add new items to said budget only on a two-thirds (2/3) affirmative vote of the entire membership of the council. The budget adopted by the City Council shall be submitted to the Mayor not later than the second Tuesday in May of each year. The Mayor shall sign the adopted budget or within fourteen days after adoption of the budget, the Mayor may veto any action taken by the City Council. The veto power of the Mayor shall be that of line item veto only, and any such veto may be overridden by a two-thirds (2/3) vote of the entire membership of the City Council. If the Mayor shall disapprove any action of the City Council, he shall, no later than the close of business of the fourteenth day, return the proposed budget to the City Council with a statement of objections. Thereupon, the

President of the City Council shall call a meeting to be held no later than seven days after the receipt of the Mayor's veto. If the City Council fails to adopt a budget by the second Tuesday in May of any year, the proposed budget of the Mayor shall become the budget of the City for the ensuing year.

## BUDGET TIMETABLE

### FISCAL YEAR 2015 - 2016

<u>Dates:</u>	<u>Day</u>	<u>Actions</u>
Feb. 6, 2015	Friday	Departments submit capital project request and back-up to OPM
Feb. 20, 2015	Wednesday	Departments (including BOE) data enter request budget into MUNIS <i>DEPARTMENTS MUST SUBMIT STATUS OF FY 2015 GOALS FOR FIRST SIX MONTHS TO OPM</i>
March 03, 2015 (no later than) <i>Feb 21 - Mar 20</i>	Tuesday	Mayor Submits Capital Budget to the City Council  <i>Mayor formulates General Fund Budget. Budget goes to final production</i>
April 07, 2015 (no later than)	Tuesday	Per City Charter, Mayor Submits Proposed Budget to the City Council
TBD		BAC meetings and Public Hearing held
May 05, 2015 (no later than)	Tuesday	Capital Improvement Program is adopted and Submitted to Mayor for Signature
May 12, 2015 (no later than)	Tuesday	City Council Submits Adopted Budget to the Mayor
May 26, 2015 (no later than)	Tuesday	Last day for the Mayor to Veto the City Council's Adopted Budget
June 02, 2015 (no later than)	Tuesday	Last day for the City Council to vote on the Mayor's veto of the City Council's Adopted Budget
June 09, 2015 (no later than)	Tuesday	City Council sets mill rate  (mill rate is set no later than seven days after action on the budget is complete) This may be a vote necessary no later than June 3rd.

FY 2015-2016 ADOPTED GENERAL FUND BUDGET  
 BUDGET SUMMARY BUDGET SUMMARY

INTERNAL SERVICE FUND

The City, by Ordinance, established an Internal Service Fund to account for self-insured health benefit activities of the City, Board of Education and all other departments. Governmental Accounting Standards allow for the use of Internal Service Funds for risk financing activities. The Internal Service Fund is a proprietary type fund, which utilizes the accrual basis of accounting.

ORG	DESC	OBJECT	DESC	FY 2013	FY 2014	FY 2015 BUD	FY 2016 BUD
'62074000	'GRANT HEALTH BENEFITS	'44383	'INTERFUND CONTRIBUTION	-934,268	-612,167	-945,876	-867,137
'62074000	'GRANT HEALTH BENEFITS	'44384	'ACTIVE EMPLOYEE CONTRIBUTION	-258,672	-288,733	-223,824	-248,163
'62075000	'HEALTH BENEFIT ADMINISTRATION	'44382	'MEDICARE PART D REIMBURSEMENT	-594,848	-500,000	-500,000	-1,000,000
'62075000	'HEALTH BENEFIT ADMINISTRATION	'44383	'INTERFUND CONTRIBUTION	-45,190,505	-48,281,582	-48,371,792	-48,358,861
'62075000	'HEALTH BENEFIT ADMINISTRATION	'44384	'ACTIVE EMPLOYEE CONTRIBUTION	-4,747,301	-5,045,718	-6,960,692	-7,150,949
'62075000	'HEALTH BENEFIT ADMINISTRATION	'44385	'RETIREE CONTRIBUTIONS	-664,640	-700,000	-700,000	-900,000
'62400000	'WPCA INTERNAL HEALTH SERVICE	'44383	'INTERFUND CONTRIBUTION	-112,737	-110,036	-125,000	-136,247
'62400000	'WPCA INTERNAL HEALTH SERVICE	'44384	'ACTIVE EMPLOYEE CONTRIBUTION	-42,649	-39,964	-34,900	-44,953
'62850000	'BOE INTERNAL HEALTH SERVICE	'44383	'INTERFUND CONTRIBUTION	-40,426,584	-43,678,672	-45,401,475	-29,104,160
'62850000	'HEALTH BENEFIT ADMINISTRATION	'44382	'MEDICARE PART D REIMBURSEMENT	-968,684	-500,000		-1,000,000
'62850000	'BOE INTERNAL HEALTH SERVICE	'44384	'ACTIVE EMPLOYEE CONTRIBUTION	-5,758,046	-7,310,028	-7,764,825	-3,646,640
'62850000	'BOE INTERNAL HEALTH SERVICE	'44385	'RETIREE CONTRIBUTIONS	-3,143,660	-3,500,000	-3,200,000	-3,500,000
63850000	BOE INTERNAL HEALTH HDHP	'44384	'ACTIVE EMPLOYEE CONTRIBUTION				-4,202,853
63850000	BOE INTERNAL HEALTH HDHP	'44383	'INTERFUND CONTRIBUTION				-16,974,947
'62899894	'BOE GRANTS INTERNAL HEALTH SER	'44383	'INTERFUND CONTRIBUTION	-5,557,003	-4,653,557	-6,662,778	-3,679,973
'62899894	'BOE GRANTS INTERNAL HEALTH SER	'44384	'ACTIVE EMPLOYEE CONTRIBUTION	-1,432,343	-1,746,243	-1,958,022	-1,428,627
'62900000	'BOE FOOD SERVICES	'44383	'INTERFUND CONTRIBUTION	-1,687,649	-1,856,867	-2,268,059	-1,985,555
'62900000	'BOE FOOD SERVICES	'44384	'ACTIVE EMPLOYEE CONTRIBUTION	-482,727	-572,433	-589,341	-616,145
			<b>GROSS REVENUE AND INTERFUND</b>	<b>-112,002,316</b>	<b>-119,396,000</b>	<b>-125,706,584</b>	<b>-124,845,210</b>
	GRANT HEALTH BENEFITS		'ACTIVE EMPLOYEE CONTRIBUTION	-258,672	-288,733	-223,824	-248,163
	CITY ACTIVE HEALTH BENEFIT		'MEDICARE PART D REIMBURSEMENT	-594,848	-500,000	-500,000	-1,000,000
	CITY ACTIVE HEALTH BENEFIT		'ACTIVE EMPLOYEE CONTRIBUTION	-4,747,301	-5,045,718	-6,960,692	-7,150,949
	CITY RETIREE HEALTH BENEFIT		'ACTIVE EMPLOYEE CONTRIBUTION	-664,640	-700,000	-700,000	-900,000
			<b>TOTAL CITY CONTRIBUTIONS</b>	<b>-6,006,789</b>	<b>-6,245,718</b>	<b>-8,160,692</b>	<b>-9,050,949</b>
	WPCA HEALTH BENEFIT		'ACTIVE EMPLOYEE CONTRIBUTION	-42,649	-39,964	-34,900	-44,953
	BOE ACTIVE HEALTH BENEFIT		'ACTIVE EMPLOYEE CONTRIBUTION	-5,758,046	-7,310,028	-7,764,825	-3,646,640
	BOE ACTIVE HEALTH BENEFIT		'MEDICARE PART D REIMBURSEMENT	-968,684	-500,000		-1,000,000
	BOE RETIREE HEALTH BENEFIT		'RETIREE CONTRIBUTIONS	-3,143,660	-3,500,000	-3,200,000	-3,500,000
	BOE ACTIVE HDHP BENEFIT		'ACTIVE EMPLOYEE CONTRIBUTION				-4,202,853
			<b>TOTAL BOE CONTRIBUTIONS</b>	<b>-9,870,390</b>	<b>-11,310,028</b>	<b>-10,964,825</b>	<b>-12,349,493</b>
	BOE GRANTS HEALTH BENEFIT		'ACTIVE EMPLOYEE CONTRIBUTION	-1,432,343	-1,746,243	-1,958,022	-1,428,627
	BOE FOOD SERVICES		'ACTIVE EMPLOYEE CONTRIBUTION	-482,727	-572,433	-589,341	-616,145
			<b>TOTAL FROM EMPLOYEES</b>	<b>-18,093,570</b>	<b>-20,203,119</b>	<b>-21,931,604</b>	<b>-23,738,330</b>
	GRANT HEALTH BENEFITS		'INTERFUND CONTRIBUTION	-934,268	-612,167	-945,876	-867,137
	CITY HEALTH BENEFIT		'INTERFUND CONTRIBUTION	-45,190,505	-48,281,582	-48,371,792	-48,358,861
	WPCA HEALTH BENEFIT		'INTERFUND CONTRIBUTION	-112,737	-110,036	-125,000	-136,247
	BOE HEALTH BENEFIT		'INTERFUND CONTRIBUTION	-40,426,584	-43,678,672	-45,401,475	-29,104,160
	BOE HEALTH HDHP BENEFIT		'INTERFUND CONTRIBUTION				-16,974,947
	BOE GRANTS HEALTH BENEFIT		'INTERFUND CONTRIBUTION	-5,557,003	-4,653,557	-6,662,778	-3,679,973
	BOE FOOD SERVICES		'INTERFUND CONTRIBUTION	-1,687,649	-1,856,867	-2,268,059	-1,985,555
			<b>TOTAL FROM EMPLOYER</b>	<b>-93,908,746</b>	<b>-99,192,881</b>	<b>-103,774,980</b>	<b>-101,106,880</b>
			<b>TOTAL REVENUES</b>	<b>-112,002,316</b>	<b>-119,396,000</b>	<b>-125,706,584</b>	<b>-124,845,210</b>
	<b>EXPENDED</b>						
	GRANT HEALTH BENEFITS		APPROPRIATIONS	1,205,060	900,900	1,169,700	1,115,300
	CITY HEALTH BENEFIT		APPROPRIATIONS	47,114,130	54,527,300	56,532,484	57,409,810
	WPCA HEALTH BENEFIT		APPROPRIATIONS	181,158	150,000	159,900	181,200
	BOE HEALTH BENEFIT		APPROPRIATIONS	47,516,374	54,988,700	58,185,700	37,250,800
	BOE HEALTH HDHP BENEFIT		APPROPRIATIONS				21,177,800
	BOE GRANTS HEALTH BENEFIT		APPROPRIATIONS	6,027,525	6,399,800	6,801,400	5,108,600
	BOE FOOD SERVICES		APPROPRIATIONS	2,654,229	2,429,300	2,857,400	2,601,700
			<b>TOTAL APPROPRIATIONS</b>	<b>104,698,476</b>	<b>119,396,000</b>	<b>125,706,584</b>	<b>124,845,210</b>

FY 2015-2016 ADOPTED GENERAL FUND BUDGET  
**BUDGET SUMMARY** **BUDGET SUMMARY**

The General Fund is primarily funded by the property tax. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period, or soon enough thereafter, to pay liabilities of the current period. Of the general fund expenditures, 48.2% of the City's expenses relate to education; 29.3% relate to public safety; 1.2% relate to debt & special services; 9.7% relate to public facilities, parks and recreation; 7% relate to general government; 2.3% related to economic development and 1% relate to health and social services.

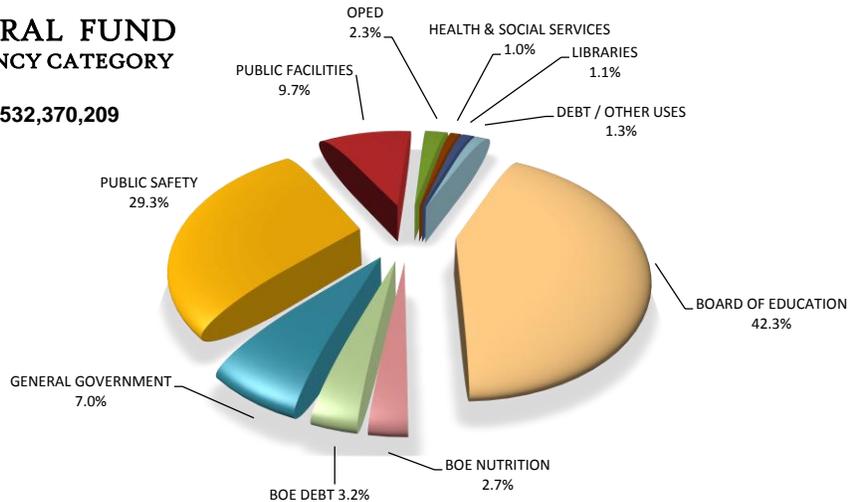
**GENERAL FUND**

**BY AGENCY CATEGORY**

Function	Functiondescription	FY 2013 Actuals	FY 2014 Actuals	FY 2015 Budget	FY 2016 MAYOR proposed	FY 2016 COUNCIL adopted	Variance
01	GENERAL GOVERNMENT	39,039,364	39,025,870	37,158,538	37,339,930	37,135,731	-22,807
02	PUBLIC SAFETY	153,178,161	151,998,142	154,422,094	155,212,604	154,691,333	269,238
03	PUBLIC FACILITIES	44,781,283	47,833,943	51,564,253	51,368,225	51,368,225	-196,028
04	OPED	10,862,312	10,699,221	11,180,474	12,172,356	12,306,286	1,125,812
05	HEALTH & SOCIAL SERVICES	4,796,618	4,946,150	5,167,329	5,400,697	5,400,697	233,368
06	DEBT / OTHER USES	4,567,140	4,050,479	4,203,096	6,124,269	6,014,270	1,811,174
07	LIBRARIES	5,974,981	6,517,135	6,829,089	6,829,089	6,829,089	0
08	EDUCATION	219,830,027	220,985,594	222,713,895	226,513,895	227,519,364	4,805,469
09	FOOD SERVICE	13,779,415	14,042,045	14,046,472	14,046,472	14,046,472	0
10	OTHER BOE	14,777,193	16,233,038	16,233,038	17,058,743	17,058,743	825,705
		511,586,492	516,331,616	523,518,279	532,066,279	532,370,209	8,851,930

**GENERAL FUND  
BY AGENCY CATEGORY**

**TOTAL: \$532,370,209**



**GENERAL FUND BUDGET**

**BY APPROPRIATION TYPE**

Char Code	Char Code Description	FY 2013 Actuals	FY 2014 Actuals	FY 2015 Budget	FY 2016 MAYOR proposed	FY 2016 COUNCIL adopted	Variance
01	PERSONNEL SERVICES	209,821,881	211,355,967	214,602,263	213,931,791	214,937,260	334,997
02	OTHER PERSONNEL SERV	30,195,836	28,687,871	22,110,830	21,715,250	21,715,250	-395,580
03	FRINGE BENEFITS	122,474,617	120,160,263	120,614,675	123,302,132	122,566,662	1,951,988
04	OPERATIONAL EXPENSES	40,783,117	42,757,091	41,074,923	44,477,886	44,517,886	3,442,963
05	SPECIAL SERVICES	41,483,485	43,585,638	50,170,817	49,638,178	49,742,108	-428,710
06	OTHER FINANCING USES	66,827,556	69,784,785	74,944,772	79,001,042	78,891,043	3,946,271
		511,586,492	516,331,616	523,518,279	532,066,279	532,370,209	8,851,930

FY 2015-2016 ADOPTED GENERAL FUND BUDGET  
**BUDGET SUMMARY** **BUDGET SUMMARY**

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The primary source of revenues in the City of Bridgeport is property taxes (55.85%). The second largest source of revenue is Intergovernmental Revenue—which includes aid to public schools, Education Cost Sharing, and funding for federal school lunch programming (36.05%). Education Cost Sharing funds from the state help to provide essential funding for schools in urban areas where student need is great and local funding for schools can strain local budgets. For further detail on Revenues, see the Revenue Summary in the Appendix of this document, located on page 455.

**REVENUE SUMMARY**

*BY DEPARTMENT*

Org#	Object#	FY 2013 Actuals	FY 2014 Actuals	FY 2015 Budget	FY 2016 MAYOR proposed	FY 2016 COUNCIL adopted	Variance
01010	COMP TROLLER'S OFFICE	3,327,395	4,569,480	4,240,785	4,532,911	4,732,911	492,126
01040	TAX COLLECTOR	287,142,752	291,982,876	296,701,087	302,651,391	302,651,391	5,950,304
01041	TAX ASSESSOR	22,363,448	20,207,126	19,097,103	18,613,691	18,613,691	-483,412
01045	TREASURY	50,325	59,550	125,000	125,000	125,000	0
01050	REGISTRAR OF VOTERS	100	0	100	100	100	0
01060	CITY ATTORNEY	2,565	0	5,000	5,000	5,000	0
01070	CIVIL SERVICE	7,670	1,857	90,200	80,200	80,200	-10,000
01090	TOWN CLERK	1,456,120	1,887,797	1,352,100	1,377,100	1,377,100	25,000
01108	INFORMATION TECHNOLOGY SERVICE	932	638	250	250	250	0
01250	POLICE ADMINISTRATION	5,811,475	6,188,052	6,384,550	6,475,650	6,475,650	91,100
01260	FIRE DEPARTMENT ADMINISTRATION	192,812	157,459	207,425	217,425	217,425	10,000
01285	WEIGHTS & MEASURES	73,105	72,581	76,000	76,000	76,000	0
01290	EMERGENCY OPERATIONS CENTER	64,006	58,275	0	50,000	50,000	50,000
01300	PUBLIC FACILITIES ADMINISTRATION	900,589	841,990	912,800	937,800	937,800	25,000
01325	SANITATION & RECYCLING	19,013	23,287	19,400	19,400	19,400	0
01341	BEARDSLEY ZOO / CAROUSEL	336,632	372,539	360,000	372,539	372,539	12,539
01350	RECREATION	51,620	60,710	67,000	67,000	67,000	0
01355	PARKS ADMINISTRATION	2,073,006	2,169,024	2,514,606	2,529,606	2,529,606	15,000
01375	AIRPORT	787,873	749,241	891,700	891,700	891,700	0
01385	ENGINEERING	5,476	4,786	5,000	5,000	5,000	0
01450	OPED ADMINISTRATION	349,980	297,313	455,000	530,000	633,930	178,930
01455	BUILDING DEPARTMENT	2,455,877	3,788,888	4,910,500	4,945,700	4,945,700	35,200
01456	ZONING, BOARD OF APPEALS	26,489	36,279	35,000	35,000	35,000	0
01457	ZONING COMMISSION	211,325	264,070	170,400	250,400	250,400	80,000
01552	VITAL STATISTICS	474,402	426,007	490,580	490,100	490,100	-480
01554	COMMUNICABLE DISEASE CLINIC	31,032	29,174	0	25,000	25,000	25,000
01555	ENVIRONMENTAL HEALTH	324,359	311,413	354,200	354,200	354,200	0
01556	HOUSING CODE	18,020	14,800	17,700	17,700	17,700	0
01558	LEAD PREVENTION PROGRAM	1,360	0	0	0	0	0
01600	GENERAL PURPOSE BONDS PAYAB	3,271,387	2,829,107	2,755,383	2,755,383	2,755,383	0
01610	OTHER FINANCING USES	315,511	1,308,049	275,000	275,000	275,000	0
01863	BOE ADMINISTRATION	164,261,018	165,581,691	165,215,344	165,215,344	165,215,344	0
01875	TRANSPORTATION	1,575,990	1,478,614	1,485,004	1,540,627	1,540,627	55,623
01898	GENERAL FUND BOE ADMINISTRATION	0	0	0	2,300,000	2,300,000	2,300,000
01900	NUTR-NUTRITION	13,682,380	14,041,454	14,304,062	14,304,062	14,304,062	0
		511,666,043	519,814,124	523,518,279	532,066,279	532,370,209	8,851,930

FY 2015-2016 ADOPTED GENERAL FUND BUDGET  
 BUDGET SUMMARY

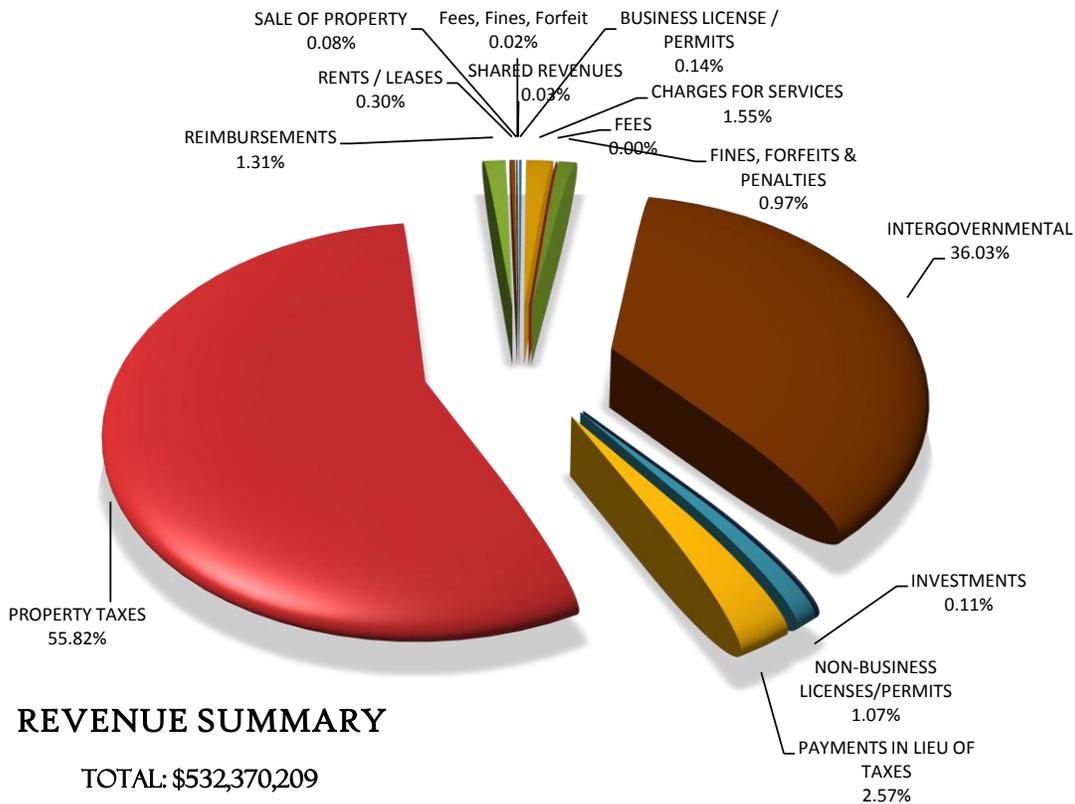
BUDGET SUMMARY

REVENUE SUMMARY

BY AGENCY TYPE

The City of Bridgeport's revenues rely heavily on Property Taxes & Intergovernmental Revenue.

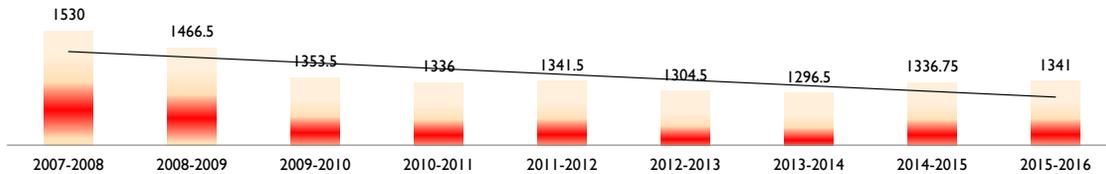
Rev Cat/Type	FY 2013 Actuals	FY 2014 Actuals	FY 2015 Budget	FY 2016 MAYOR proposed	FY 2016 COUNCIL adopted	Variance
LICENSES/PERMITS	671,718	625,863	729,825	740,025	740,025	10,200
CHARGE FOR SERVICES	5,868,062	6,250,381	5,530,000	8,241,523	8,241,523	2,711,523
FEES	19,286	17,954	21,980	21,400	21,400	-580
FINES/PENALTIES	4,520,952	4,165,058	5,149,180	5,179,180	5,179,180	30,000
INTERGOVERNMENTAL	193,157,356	194,212,199	191,717,288	191,804,701	191,804,701	87,413
INVESTMENTS	550,325	541,467	575,000	575,000	575,000	0
NON BUSINESS LICENSE	2,982,454	4,244,683	5,430,000	5,472,300	5,672,300	242,300
PYMNT IN LIEU OF TAX	14,430,062	14,228,241	14,207,854	13,671,079	13,671,079	-536,775
PROPERTY TAX	282,162,048	287,104,676	291,174,844	297,174,844	297,174,844	6,000,000
REIMBURSEMENTS	5,372,153	5,701,305	6,828,802	6,957,721	6,957,721	128,919
RENTS/LEASES	1,261,305	1,120,858	1,548,306	1,623,306	1,623,306	75,000
SALE OF PROPERTY	481,094	1,442,335	445,000	445,000	445,000	0
SHARED REVENUE	189,228	146,480	160,200	160,200	160,200	0
FEES, FINES, FORFEIT	0	0	0	0	103,930	103,930
PROPERTY TAXES	0	12,624	0	0	0	0
	<b>511,666,043</b>	<b>519,814,124</b>	<b>523,518,279</b>	<b>532,066,279</b>	<b>532,370,209</b>	<b>8,851,930</b>



PERSONNEL SUMMARY

DEPARTMENTS	FY 07-08	FY 08-09	FY 09-10	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
	Total								
GENERAL GOVERNMENT	185.0	179.5	173.0	176.0	177.0	168.0	166.1	167.0	166.0
PUBLIC SAFETY	912	911	858	834	835	812	807	846	847
PUBLIC FACILITIES	139	144	136.5	136.5	136.5	131.0	126.0	127.5	127.0
PARKS & RECREATION	54.0	47.0	46.0	46.0	45.0	43.0	43.0	43.0	43.0
TRANSPORTATION	22.0	21.0	21.0	21.0	21.0	19.0	19.0	18.25	19.00
PLANNING AND DEVELOPMENT	40.0	44.0	38.0	37.5	39.5	38.5	39.5	39.8	41.5
HEALTH & SOCIAL SERVICES	100.0	51.0	22.0	25.0	26.0	30.0	31.0	31.25	33.5
HUMAN SERVICES	9.0	9.0	7.0	8.0	8.5	10.0	11.0	11.0	11.0
LIBRARIES	69.0	60.0	52.0	52.0	53.0	53.0	54.0	53.0	53.0
<b>TOTAL: ALL CITY EMPLOYEES</b>	<b>1,530.0</b>	<b>1,466.5</b>	<b>1,353.5</b>	<b>1,336.0</b>	<b>1,341.5</b>	<b>1,304.5</b>	<b>1,296.6</b>	<b>1,336.8</b>	<b>1,341.0</b>

TOTAL EMPLOYEES



The proposed budget provides for level staffing as stated in the Mayor’s transmittal letter with the inclusion of 4 new funded positions. These positions are to assist with the increased demand in our regulatory departments. Development and building projects have increased vastly the need to perform plan review, inspections, etc. The positions are one building inspector, one civil engineer, one Deputy Director for Health & Social Services, and one Deputy Director for Human Services. Through the Finch administration, there has been a reduction of over 233 direct service positions in keeping with its mission of providing CORE services to the public, first and foremost. Additionally, this budget once again includes in every department TOTAL personnel costs such as Medicare, social security, pension and health care. Although health care is determined on a COBRA basis and not true cost, as the City is on claim payout, it is a fair representation of how and where the total value is paid. This is another milestone in the Finch’s Administration philosophy regarding fiscal integrity and more transparent governance. This budget continues to direct the City’s labor force to the delivery of Core and Core-supportive services. City Charter mandates: Administering and affecting governance; educating; protection of persons and property; promotion of sanitation, recycling, and blight removal; maintenance of the City’s physical assets including buildings, roads, parks and fleet; promotion of housing and economic development; and regulatory oversight of environmental, building, code and zoning compliance.

<b>FY 2007/8 to FY 2013/14</b>	<b>-233.50</b>	<b>Positions eliminated</b>
FY 2014-15 Police & Fire	39.00	Took advantage of federally funded Police Hiring and Fire SAFER grants. (Requirement is to maintain level in GF for one additional year)
FY 2014-15 Mid Year activity	4.25	Add staff for regulatory work in Building, Engineering, Health agencies. (work related to increased development projects)
	1.25	All other changes to personnel
	<b>-189.00</b>	
<b>FY 2007/8 to FY 2015/16</b>	<b>-189.00</b>	
Starting # of positions	1530.00	
<b>% REDUCTION</b>	<b>-12.35%</b>	

FY 2015-2016 ADOPTED GENERAL FUND BUDGET  
 BUDGET SUMMARY TAX RATE DETERMINATION TABLE

USES OF FUNDS

Function	Functiondescription	FY 2013 Actuals	FY 2014 Actuals	FY 2015 Budget	FY 2016 MAYOR proposed	FY 2016 COUNCIL adopted	Variance
01	GENERAL GOVERNMENT	39,039,364	39,025,870	37,158,538	37,339,930	37,135,731	-22,807
02	PUBLIC SAFETY	153,178,161	151,998,142	154,422,094	155,212,604	154,691,333	269,238
03	PUBLIC FACILITIES	44,781,283	47,833,943	51,564,253	51,368,225	51,368,225	-196,028
04	OPED	10,862,312	10,699,221	11,180,474	12,172,356	12,306,286	1,125,812
05	HEALTH & SOCIAL SERVICES	4,796,618	4,946,150	5,167,329	5,400,697	5,400,697	233,368
06	DEBT / OTHER USES	4,567,140	4,050,479	4,203,096	6,124,269	6,014,270	1,811,174
07	LIBRARIES	5,974,981	6,517,135	6,829,089	6,829,089	6,829,089	0
08	EDUCATION	219,830,027	220,985,594	222,713,895	226,513,895	227,519,364	4,805,469
09	FOOD SERVICE	13,779,415	14,042,045	14,046,472	14,046,472	14,046,472	0
10	OTHER BOE	14,777,193	16,233,038	16,233,038	17,058,743	17,058,743	825,705
		511,586,492	516,331,616	523,518,279	532,066,279	532,370,209	8,851,930

SOURCES OF FUNDS

Rev Cat/Type	FY 2013 Actuals	FY 2014 Actuals	FY 2015 Budget	FY 2016 MAYOR proposed	FY 2016 COUNCIL adopted	Variance
LICENSES/PERMITS	671,718	625,863	729,825	740,025	740,025	10,200
CHARGE FOR SERVICES	5,868,062	6,250,381	5,530,000	8,241,523	8,241,523	2,711,523
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FINES/PENALTIES	4,520,952	4,165,058	5,149,180	5,179,180	5,179,180	30,000
INTERGOVERNMENTAL	193,157,356	194,212,199	191,717,288	191,804,701	191,804,701	87,413
INVESTMENTS	550,325	541,467	575,000	575,000	575,000	0
NON BUSINESS LICENSE	2,982,454	4,244,683	5,430,000	5,472,300	5,672,300	242,300
PYMNT IN LIEU OF TAX	14,430,062	14,228,241	14,207,854	13,671,079	13,671,079	-536,775
PROPERTY TAX	282,162,048	287,104,676	291,174,844	297,174,844	297,174,844	6,000,000
REIMBURSEMENTS	5,372,153	5,701,305	6,828,802	6,957,721	6,957,721	128,919
RENTS/LEASES	1,261,305	1,120,858	1,548,306	1,623,306	1,623,306	75,000
SALE OF PROPERTY	481,094	1,442,335	445,000	445,000	445,000	0
SHARED REVENUE	189,228	146,480	160,200	160,200	160,200	0
FEES, FINES, FORFEIT	0	0	0	0	103,930	103,930
PROPERTY TAXES	0	12,624	0	0	0	0
	511,666,043	519,814,124	523,518,279	532,066,279	532,370,209	8,851,930

TAX RATE DETERMINATION

TAX RATE DETERMINATION	FY2015 ADOPTED	FY2016 ADOPTED
GRAND LIST (adjusted for supplemental MV)	6,989,972,364	7,112,603,243
LEVY CHANGES / ELDERLY TAX PROGRAMS	28,618,842	1,411,130
ADJUSTED GRAND LIST	7,018,591,206	7,114,014,373
COLLECTION RATE	97.30%	97.50%
<b>AMOUNT TO BE RAISED</b>	<b>6,829,089,243</b>	<b>6,936,164,014</b>
TAX RATE / \$1,000 ASSESSED VALUE	42.19810	42.19550
PRIOR YEAR TAX RATE / \$1,000 OF ASSESSMENT	288,174,591	292,674,909
CHANGE +/- FROM PRIOR YEAR	0.000	-0.003
<b>MIL RATE</b>	<b>42.198</b>	<b>42.198</b>

FY 2015-2016 ADOPTED GENERAL FUND BUDGET  
 BUDGET SUMMARY TAX RATE DETERMINATION TABLE

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**HOW YOUR BRIDGEPORT TAXES ARE DETERMINED**

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Taxes are assessed as of October 1, they are levied (or collected) on the following July 1, and are due in two installments due July 1 and January 1. Liens are filed on the last day of the fiscal year. Taxes are based on the assessed value multiplied by the current mill rate. One mill is equal to \$1.00 of tax for each \$1,000 of assessment.

Mill Rate: 42.198 mills (.042198)

Assessed value is \$200,000	
Mill Rate: 42.198 mills (.042198)	\$200,000 x .042198 = \$8,439

Properties are assessed based on a formula that calculates 70% of their assessed fair market value. The property in Bridgeport, and throughout the state of Connecticut, was recently reevaluated according to the 5 year assessment schedule mandated by State of Connecticut Statutes.

Revaluation is a mass appraisal of all property within an assessment jurisdiction (i.e., the City of Bridgeport) to equalize assessed values. A city-wide reassessment of real properties is conducted to assign fair market values to all properties. This assessment allows a balancing of the city's real property tax burden among taxpayers.

**MILL RATE HISTORY**

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**Current mill rate fiscal year 2015-2016: 42.198**

mill rate fiscal year 2014-2015: 42.198  
 mill rate fiscal year 2013-2014: 41.85  
 mill rate fiscal year 2012-2013: 41.11  
 mill rate fiscal year 2011-2012: 39.64  
 mill rate fiscal year 2010-2011: 39.64  
 mill rate fiscal year 2009-2010: 38.73  
 mill rate fiscal year 2008-2009: 44.58  
 mill rate fiscal year 2007-2008: 41.28  
 mill rate fiscal year 2006-2007: 42.28  
 mill rate fiscal year 2005-2006: 40.32  
 mill rate fiscal year 2004-2005: 38.99

FY 2015-2016 ADOPTED GENERAL FUND BUDGET  
BUDGET SUMMARY APPROPRIATION CATEGORY

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**PERSONNEL SERVICES**

Full Time Earned Salaries  
Part Time Earned Salaries  
Temporary/Seasonal Earned Pay  
Distributed Pay by Attendance /  
Absences

**OTHER PERSONNEL SERVICES**

Overtime Pay  
Outside Overtime Pay  
Long Term Acting Pay  
Temporary Acting Pay  
Shift Differential Pay  
Permanent Shift Pay  
Holiday Pay  
Longevity Pay  
Compensatory Pay

**FRINGE BENEFITS**

Employee Allowance  
    Uniform  
    Laundry  
Moving Expense Reimbursement  
City-owned Vehicle Benefit  
Health Related Employee Benefits  
    Health  
    Vision  
    Dental  
    Life insurance  
Workers' Compensation  
Unemployment Compensation  
Health Benefits Buyout  
Retiree Benefits  
Fringe Benefits and Pensions  
Employee Assistance Program

**OPERATIONAL EXPENSES**

(MAJOR CATEGORIES)

Office Supplies  
Medical Supplies  
Automotive Services and Supplies  
Utilities  
    Electricity  
    Water  
    Natural Gas  
    Heating Oil  
Copy Equipment and Supplies  
Computer Equipment, Software and  
Supplies  
Advertising  
Subscriptions  
Building Maintenance  
Membership/Registrations  
Postage and Printing services  
Vehicle Maintenance

**SPECIAL SERVICES**

Legal Services  
Training Services  
Actuarial Services  
Computer Maintenance  
Auditing Services  
Office Equipment Maintenance  
Contract Services  
Legal / Property Claims  
Tuition Reimbursements

**OTHER FINANCING USES**

Debt Service  
    Principal Payments  
    Interest Payments  
    Debt Service Refunding  
Sewer Bonds  
Pension Obligation Bonds  
Fire Equipment Notes Payable  
Attrition  
Contingencies  
Required Reserves  
Supportive Contributions