

**WATER POLLUTION CONTROL AUTHORITY  
FOR THE CITY OF BRIDGEPORT, CONNECTICUT**

**FINANCIAL REPORT**

**JUNE 30, 2014**

**WATER POLLUTION CONTROL AUTHORITY  
OF THE CITY OF BRIDGEPORT, CONNECTICUT**

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## Independent Auditors' Report

To the Board of Directors  
Water Pollution Control Authority of  
The City of Bridgeport, Connecticut

### Report on the Financial Statements

We have audited the accompanying financial statements of the Water Pollution Control Authority of the City of Bridgeport, Connecticut (the WPCA) as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the WPCA's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

As discussed in Note 1, the financial statements of the Water Pollution Control Authority of the City of Bridgeport, Connecticut, are intended to present the financial position, the changes in financial position and cash flows information of only that portion of the business-type activities of the City of Bridgeport, Connecticut, that is attributable to the transactions of the WPCA. They do not purport to, and do not, present fairly the financial position of the City of Bridgeport, Connecticut, as of June 30, 2014, or the changes in its financial position or its cash flows for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

*Opinion*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the WPCA as of June 30, 2014 and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

*Blum, Shapiro & Company, P.C.*

West Hartford, Connecticut  
December 27, 2014

**WATER POLLUTION CONTROL AUTHORITY  
OF THE CITY OF BRIDGEPORT, CONNECTICUT**

**STATEMENT OF NET POSITION**

**JUNE 30, 2014**

Assets:

Current:

Cash and cash equivalents	\$ 3,543,026
Accounts and liens receivable, net of allowances for doubtful accounts of \$5,042,510	9,749,205
Other receivables	723,981
Total current assets	<u>14,016,212</u>

Noncurrent:

Capital assets not being depreciated	14,310,154
Capital assets being depreciated, net of depreciation	<u>115,340,243</u>
Total noncurrent assets	<u>129,650,397</u>

Total assets	<u>143,666,609</u>
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Liabilities:

Current:

Current portion of long-term debt	5,415,218
Accounts payable and accrued expenses	2,550,888
Accrued interest payable	192,817
Construction contracts payable	1,173,284
Due to other funds of the City of Bridgeport	<u>913,180</u>
Total current liabilities	<u>10,245,387</u>

Long-term debt, less current portion	<u>38,416,116</u>
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Total liabilities	<u>48,661,503</u>
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Net Position:

Net investment in capital assets	85,819,063
Unrestricted	<u>9,186,043</u>

Total Net Position	<u>\$ 95,005,106</u>
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The accompanying notes are an integral part of the financial statements

**WATER POLLUTION CONTROL AUTHORITY  
OF THE CITY OF BRIDGEPORT, CONNECTICUT**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

**FOR THE YEAR ENDED JUNE 30, 2014**

Operating Revenues:	
Sewer user fees	\$ <u>34,895,687</u>
Operating Expenses:	
Operation and maintenance	27,587,352
Depreciation	<u>7,209,601</u>
Total operating expenses	<u>34,796,953</u>
Operating Income	<u>98,734</u>
Nonoperating Revenue (Expense):	
Interest income	7,194
Interest expense	(828,388)
Other income	<u>1,142,812</u>
Net nonoperating revenue	<u>321,618</u>
Income Before Capital Contributions	420,352
Capital Contributions	<u>2,256,871</u>
Change in Net Position	2,677,223
Net Position - Beginning of Year	<u>92,327,883</u>
Net Position - End of Year	<u><u>\$ 95,005,106</u></u>

The accompanying notes are an integral part of the financial statements

**WATER POLLUTION CONTROL AUTHORITY  
OF THE CITY OF BRIDGEPORT, CONNECTICUT**

**STATEMENT OF CASH FLOWS**

**FOR THE YEAR ENDED JUNE 30, 2014**

Cash Flows from Operating Activities:	
Receipts from customers and users	\$ 32,158,568
Payments to suppliers	(26,703,470)
Payments to employees	(748,907)
Payments for interfund services used	505,316
Net cash provided by operating activities	<u>5,211,507</u>
Cash Flows from Capital and Related Financing Activities:	
Principal payments on debt	(5,163,418)
Interest paid on debt	(1,042,340)
Proceeds from notes payable	3,786,766
Proceeds received on capital grants	2,256,871
Purchase of capital assets	(7,329,836)
Net cash used in capital and related financing activities	<u>(7,491,957)</u>
Cash Flows from Noncapital Activities:	
Other income	<u>1,142,812</u>
Cash Flows from Investing Activities:	
Interest received on investments	<u>7,194</u>
Net Decrease in Cash and Cash Equivalents	(1,130,444)
Cash and Cash Equivalents at Beginning of Year	<u>4,673,470</u>
Cash and Cash Equivalents at End of Year	<u>\$ 3,543,026</u>
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:	
Operating income	\$ 98,734
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation	7,209,601
Changes in assets and liabilities:	
Increase in accounts receivable and unbilled usage charges	(4,985,825)
Decrease in other receivables	1,005,111
Increase in provision for uncollectible accounts	1,243,595
Increase in due to other funds of the City of Bridgeport	505,316
Increase in accounts payable and accrued expenses	<u>134,975</u>
Net Cash Provided by Operating Activities	<u>\$ 5,211,507</u>

The accompanying notes are an integral part of the financial statements

**WATER POLLUTION CONTROL AUTHORITY  
OF THE CITY OF BRIDGEPORT, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2014**

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**1. NATURE OF BUSINESS AND SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

Pursuant to an ordinance approved by the City Council (the Ordinance) of the City of Bridgeport, Connecticut (the City) on April 18, 1988, the Water Pollution Control Authority of the City of Bridgeport, Connecticut (the WPCA) was established, effective July 1, 1988, to operate and maintain the sewage system of the City as a self-sustaining activity. The Ordinance requires the WPCA to adopt its own budget and to be accounted for as a business-type activity of the City. The WPCA is governed by a Board of Directors consisting of nine members, four of whom are City officials and five of whom are appointed by the Mayor of the City and approved by the City Council. The financial statements present only the Water Pollution Control Authority of the City of Bridgeport, Connecticut, and do not purport to, and do not, present fairly the financial position of the City of Bridgeport, Connecticut, as of June 30, 2014, and the changes in its financial position and its cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Certain operations of the WPCA are conducted by the City and its employees in accordance with an agreement of understanding. This agreement outlines the operating and financial responsibilities of the WPCA and the City and also stipulates the methods by which certain overhead costs incurred by the City for providing these services are to be reimbursed by the WPCA.

**B. Basis of Presentation**

The accounts of the WPCA are organized on the basis of an enterprise fund, which is considered a separate accounting entity. The operations of the fund are accounted for through a separate set of self-balancing accounts that comprise its assets, liabilities, net position, revenues and expenses.

**C. Basis of Accounting**

The WPCA utilizes the accrual basis of accounting, under which revenues are recognized when earned and expenses are recognized when incurred.

**D. Accounting Estimates**

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses and expenditures during the reporting period. Actual results could differ from those estimates.



**WATER POLLUTION CONTROL AUTHORITY  
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**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2014**

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**E. Cash and Cash Equivalents**

For purposes of reporting cash flows, the WPCA considers all unrestricted and restricted highly liquid investments with an original maturity term of three months or less when purchased to be cash equivalents.

**F. Accounts Receivable**

Accounts receivable are carried at the original amount billed less an estimate made for doubtful accounts based on a review of all outstanding amounts on a monthly basis. Management determines the allowance for doubtful accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts. Recoveries of accounts receivable previously written off are recorded when received.

**G. Capital Assets**

Property, plant and equipment are stated at cost. Normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Assets being constructed over a period of time are classified as construction in progress. Interest expense incurred during the construction phase of capital assets is included as part of the capitalized value of the assets constructed. No depreciation is computed on these assets until they are complete and placed into service. Property, plant and equipment are depreciated over the following estimated useful lives:

Facilities and improvements	20-50 years
Equipment	5-20 years

**H. Compensated Absences**

Vacations earned during the year and not taken can be, subject to certain restrictions, carried over to the following fiscal year or partly paid in cash. A liability is accrued for that portion of vacation pay that vests. Unused sick pay is accumulated, subject to certain limitations, for future absences or paid upon death or retirement.

Vested sick leave and accumulated vacation leave is recognized as an expense and liability as the benefits accrue to employees. Nonvested sick leave is recognized to the extent it is expected to be paid.

**WATER POLLUTION CONTROL AUTHORITY  
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**NOTES TO FINANCIAL STATEMENTS  
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**I. Due from Other Funds of the City of Bridgeport and Self-Insurance**

The City's General Fund pays for all expenses on behalf of the WPCA and bills the WPCA monthly for such expenses, as well as for certain overhead costs incurred by the City in connection with the WPCA's operations. The City also makes the principal and interest payments on its outstanding debt, and bills the WPCA for such payments.

The City self-insures for employee health benefits and workers' compensation. The WPCA is charged a premium for health benefits based on rates set by the City. Any underfunding at the City level will result in increased premiums in later years, but is not believed to be material to the WPCA. The WPCA is charged for the workers' compensation claims attributable to its employees based on actual costs. The WPCA recognizes a liability for workers' compensation claims payable and for claims incurred but not reported.

**J. Revenues**

Revenues are based on the WPCA authorized minimum charges and rates per hundred cubic feet applied to customer consumption of water. The WPCA accrues an estimate for services delivered but not billed at the end of each accounting period. The WPCA distinguished operating revenues and expenses from nonoperating. Operating revenues result from charges to customers for sewer treatment and related services. Operating expenses include the cost of operations, maintenance, sales and service, administrative expenses and depreciation. All revenues and expenses not meeting this definition are reported as nonoperating or capital contributions.

Interest is levied on accounts that are 30 days past due. The WPCA has the authority to file liens on past due accounts. The liens are payable second to property taxes upon transfer of the respective properties.

**WATER POLLUTION CONTROL AUTHORITY  
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**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2014**

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**K. Net Position**

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by any outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the WPCA or through external restrictions imposed by creditors, grantors or laws or regulation of other governments. Restricted resources are used first to fund appropriations.

**2. CASH AND CASH EQUIVALENTS**

As of June 30, 2014, cash and cash equivalents, including balances restricted for repayment of principal and interest on State loans and for capital improvements, consist of the following:

Demand accounts	\$ 3,541,426
Petty cash	<u>1,600</u>
	<u>\$ 3,543,026</u>

Responsibility for custodial credit risks of deposits rests with the City; accordingly, separate disclosure is not possible.

Disclosure of the City's custodial credit risk of deposits is contained in the City's basic financial statements.

**WATER POLLUTION CONTROL AUTHORITY  
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**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2014**

**3. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2014 was as follows:

	<u>Beginning Balance</u>	<u>Additions/ Transfers</u>	<u>Disposals/ Transfers</u>	<u>Ending Balance</u>
Business-type activities:				
Capital assets not being depreciated:				
Construction in progress	\$ 19,252,709	\$ 6,571,837	\$ (11,514,392)	\$ 14,310,154
Capital assets being depreciated:				
Buildings and improvements	103,755,506	11,567,245		115,322,751
Machinery and equipment	18,087,759	467,846		18,555,605
Distribution and collection systems	75,770,190	635,367		76,405,557
Vehicles	2,842,295	96,700		2,938,995
Total capital assets being depreciated	<u>200,455,750</u>	<u>12,767,158</u>	<u>-</u>	<u>213,222,908</u>
Less accumulated depreciation for:				
Buildings and improvements	(57,593,459)	(4,392,981)		(61,986,440)
Machinery and equipment	(11,572,986)	(1,078,227)		(12,651,213)
Distribution and collection systems	(19,011,703)	(1,625,904)		(20,637,607)
Vehicles	(2,494,916)	(112,489)		(2,607,405)
Total accumulated depreciation	<u>(90,673,064)</u>	<u>(7,209,601)</u>	<u>-</u>	<u>(97,882,665)</u>
Total capital assets being depreciated, net	<u>109,782,686</u>	<u>5,557,557</u>	<u>-</u>	<u>115,340,243</u>
Business-Type Activities Capital Assets, Net	<u>\$ 129,035,395</u>	<u>\$ 12,129,394</u>	<u>\$ (11,514,392)</u>	<u>\$ 129,650,397</u>

Total depreciation expense was \$7,209,601 for the year ended June 30, 2014.

Construction in progress consists primarily of costs for rehabilitation of two pump stations, rehabilitation of generators on the West and East Sides, and a separation of storm and sanitary sewers.

**WATER POLLUTION CONTROL AUTHORITY  
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**4. LONG-TERM DEBT**

Long-term debt at June 30, 2014 consists of the following:

2007 General Obligation Bonds issued by the City on behalf of the WPCA, bearing interest at 4% to 6%	\$ 225,000
2009 General Obligation Bonds issued by the City on behalf of the WPCA, bearing interest at 2% to 5.7%	1,571,685
2011 General Obligation Bonds issued by the City on behalf of the WPCA, bearing interest at 1.68% to 6.388%	372,028
2012 General Obligation Bonds issued by the City on behalf of the WPCA, bearing interest at 3% to 5%	1,510,564
State of Connecticut Clean Water Fund loans, bearing interest at 2%	<u>40,025,052</u>
	43,704,329
Less current portion	<u>5,415,218</u>
	<u><u>\$ 38,289,111</u></u>

The WPCA does not have the authority to issue debt on its own behalf. All debt issued on behalf of the WPCA is considered debt of the City. The WPCA pays the principal and interest due on its allocable portion of the City's debt.

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The annual debt service requirements on the above debt at June 30, 2014 are as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 5,415,218	\$ 820,104	\$ 6,235,322
2016	5,636,311	1,088,833	6,725,144
2017	3,992,786	688,598	4,681,384
2018	3,735,740	606,675	4,342,415
2019	3,573,340	551,257	4,124,597
2020	3,458,263	484,548	3,942,811
2021	1,928,463	422,370	2,350,833
2022	1,871,386	378,916	2,250,302
2023	1,869,716	333,888	2,203,604
2024	1,702,358	292,898	1,995,256
2025	1,696,939	249,693	1,946,632
2026	1,630,177	209,788	1,839,965
2027	1,533,067	171,028	1,704,095
2028	1,502,237	132,968	1,635,205
2029	1,353,847	94,735	1,448,582
2030	1,141,832	59,549	1,201,381
2031	484,409	36,643	521,052
2032	438,623	24,243	462,866
2033	172,147	13,092	185,239
2034	158,828	9,893	168,721
2035	139,348	6,749	146,097
2036	78,944	4,661	83,605
2037	78,766	3,085	81,851
2038	78,766	1,510	80,276
2039	32,818	164	32,982
<b>Total</b>	<b>\$ <u>43,704,329</u></b>	<b>\$ <u>6,685,888</u></b>	<b>\$ <u>50,390,217</u></b>

Long-term liability activity for the year ended June 30, 2014 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Bonds and notes payable:					
General obligation bonds	\$ 3,874,164	\$	\$ 194,888	\$ 3,679,276	\$ 203,409
Bond premium	134,493		7,488	127,005	
Notes payable	<u>41,206,817</u>	<u>3,786,766</u>	<u>4,968,530</u>	<u>40,025,053</u>	<u>5,211,809</u>
<b>Long-Term Liabilities</b>	<b>\$ <u>45,215,474</u></b>	<b>\$ <u>3,786,766</u></b>	<b>\$ <u>5,170,906</u></b>	<b>\$ <u>43,831,334</u></b>	<b>\$ <u>5,415,218</u></b>

**WATER POLLUTION CONTROL AUTHORITY  
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**NOTES TO FINANCIAL STATEMENTS  
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**5. INTEREST COST**

The total interest cost incurred during the year ended June 30, 2014 was \$1,002,488. Of this amounts, \$174,100 was included as part of the cost of capital assets under construction in connection with wastewater treatment facilities' construction projects.

**6. RISK MANAGEMENT**

The WPCA is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The WPCA and the City have implemented a program to account for and finance their uninsured risks of loss. Under this program, the City provides coverage for general liability insurance and employee health insurance, and the WPCA finances its own risks for workers' compensation. The WPCA purchases insurance coverage for its other insurable risks. Settled claims have not exceeded commercial coverage in any of the past three years.

The WPCA makes payments to the City for employee health claims based on actuarial estimates. The WPCA does not share in the exposure for the difference between payments to the City and actual claims paid; thus, no claim liability is reported by the WPCA.

For workers' compensation claims, the WPCA makes payments to the City based on actual claims paid by the City relating to WPCA employees. The WPCA recognizes a liability for workers' compensation claims payable and for claims incurred but not reported, based on an actuarial valuation.

Changes in claims liabilities, primarily workers' compensation, during the past two years are as follows:

<u>Fiscal Year Ended June 30,</u>	<u>Claims Payable July 1</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>Claims Payable June 30</u>
2013	\$ 408	\$ 7,200	\$ 632	\$ 6,976
2014	6,976	7,200	818	13,358

**7. EMPLOYEE BENEFITS**

Employees of the WPCA are entitled to certain benefits through the City. These benefits include health care benefits and pension benefits. Information with respect to these benefits is contained in the City's basic financial statements.

**WATER POLLUTION CONTROL AUTHORITY  
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**NOTES TO FINANCIAL STATEMENTS  
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**8. COMMITMENTS AND CONTINGENCIES**

The WPCA is a defendant in various legal actions principally involving property damage and other miscellaneous claims. Based upon the advice of legal counsel, management believes that the ultimate resolution of these matters will not have a material adverse effect on the financial condition or results of operation of the WPCA.

Under various consent decrees issued by the State of Connecticut Department of Environmental Protection (consent decrees), the WPCA is required to bring both of its treatment facilities in compliance with Federal standards and eliminate certain combined storm and sanitary sewers. The estimated cost of these improvements is \$244,000,000. As of June 30, 2014, approximately \$187,000,000 relating to these projects, including capitalized interest, has been incurred and included in property, plant and equipment. Based on current engineering estimates, completion of these projects will be within the next six years. Funding for these improvements is being provided by the State of Connecticut's Clean Water Fund in the form of loans and grants. As of June 30, 2014, the State is committed to providing the WPCA additional funding in the form of loans and grants of approximately \$10,126,000 and \$7,953,000, respectively.

The agreement between the Town of Trumbull (the Town) for sewage treatment services was terminated by the WPCA effective July 1, 2012. Subsequent to such termination, the WPCA has invoiced the Town like every other user of the WPCA's system. The Town has failed and refused to pay the full amount invoiced by the WPCA. The WPCA and the Town are in litigation regarding delinquent user fees as well as a rate appeal.

**9. PRIVATIZATION AGREEMENT**

On October 8, 2013, the WPCA entered into a ten-year agreement (the Agreement) with a new independent contractor (the Contactor) to provide operations, maintenance and management services to its two wastewater treatment facilities and collection system. This agreement took effect on January 1, 2014. This Agreement replaced the previous contractor who had agreed to stay through December 31, 2013.